

National World Heritage Action Planning Workshop
March 20-23, 2006

NATIONAL WORLD HERITAGE STRATEGY & ACTION PLAN

Prepared for:

The Department of Environment & Conservation
Government of Papua New Guinea

Property of the Government of Papua New Guinea

Not for public circulation

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Introduction and Background

This document sets out the work undertaken to develop the National World Heritage Strategy & Action Plan for the Independent State of Papua New Guinea. It reports on the process leading to the first national workshop with the objective of developing an a strategy and action plan, the requirements for nominations of identified world heritage sites and the first Tentative List of World Heritage areas in Papua New Guinea.

It sets out the action plan, which outlines tasks, the available capacity and resources within the relevant agencies including the Department of Environment and Conservation, to carry out the tasks identified.

Goals of the Action Plan

The goals of the Action Plan are divided into priorities. The immediate goals are supported by nomination relevance goals and administrative goals.

The immediate goals identified are as follows:-

- the development of the first Tentative List of World Heritage Areas in Papua New Guinea,
- Develop methodologies for DEC to as Focal point for depository for monitoring and evaluation of information
- nomination of at least three (3) sites by 2009; and 2012.

Methodology

The National World Heritage Strategic Workshop

With financial assistance obtained from the Italian Government and PNG national Government agencies including the Department of Environment & Conservation (DEC), the National Museum and Art Gallery, the National Cultural Commission and the UNESCO National Commission, the DEC in March 2006 hosted the first national world heritage strategic workshop. Discussions preceding the National World Heritage Strategic Workshop included officials representing key statutory bodies involved and working on cultural and natural heritage issues in Papua New Guinea. These included officials from the DEC, National Cultural Commission, National Museum & Art Gallery, and individuals from various conservation groups including World Conservation Society.

In order to have a wider consultation and include non-governmental organizations and civil society in the planning and execution processes, the workshop organising team invited participants from international institutions such as IUCN Cave & Karst Commission, UNESCO World Heritage Centre, UNESCO Apia Office, the government (both national and provincial) and conservation NGOs. Academics from the University of PNG were also invited. (See AppendixA: List of Participants)

The participants were given opportunity to prepare for the workshop with specific instructions. These included consideration and preparation of a tentative list for World Heritage sites and development of a national world heritage strategy and action plan.

A letter of invitation to participants also included documents containing proposed goals (draft), information on criteria for nomination of sites and the WHC Tentative List Submission format were sent a two weeks prior to the date of the national strategic workshop. The participants intending to nominate sites were asked to, as much as possible, prepare their submissions in the format required and submit to the organising team before the workshop dates.

Nomination Process - Sites to be nominated

In considering world heritage areas to be nominated to the tentative list, the workshop noted that

- proper consultation with all interested parties, stakeholders and provincial governments has not been completed
- interpretation of Outstanding Universal Value in the Pacific context may differ from Western views
- mixed and serial nomination strategies may better encompass the nature-culture link and characteristic island/fragmented nature of Pacific cultures
- the Tentative List may be updated at any point in time

The workshop participants agreed to an initial list of all proposed sites. This is to be followed with a second list as updated. The initial list of sites identified is as set out

in **Table 1** below. The workshop had other areas proposed but noted that further work is required and can be added once the areas are assessed.

The workshop considered and established a strategy for establishing priorities for sites to be included in the Tentative List. It was decided that:-

- sites would make the first cut if substantial information was readily available to make a proper case of their Outstanding Universal Values based on the WHC's criteria as stated in the Operational Guidelines;
- sites would make the first cut if there was some evidence of support and commitment from landowners (such as existing protected areas, commitment from Local-Level Governments (LLGs and Provincial Administration)); and
- sites would make the first cut if a clear and potentially successful strategy for nomination had been outlined.

Table 1: Tentative List of sites

1. Kuk Early Agricultural Site
2. Kikori – Darai Karst & Cultural Landscape
3. Kokoda Historic Track
4. Trans-Fly Complex
5. Milne Bay Natural & Cultural Seascape
6. Sublime Karsts of Papua New Guinea
7. Upper Sepik Basin
8. Papuan Barrier Reef Complex
9. Huon (Sialum) Terraces: Cultural, Natural and Geologic Landscape
10. Central New Hanover Forests & Manus Marine Serial Landscape
11. Tufi "Fjords"

Institutional Arrangements

The workshop participants, in noting that DEC as the main focal point in implementing the National Strategy & Action Plan, deemed that an institution within DEC, the National World Heritage Secretariat, and supporting National World

Heritage Advisory Body, were priority goals to be completed. The National World Heritage Secretariat will reside within DEC. (See Table 2).

The workshop participants in noting this, agreed that:

- DEC is to engage with cultural agencies and civil society/NGOs through the National World Heritage Advisory Body
- DEC is to act as facilitator and coordinator and implementation of actions is to be done in collaboration with other agencies/bodies including government agencies, NGOs, Provincial and Local-level Governments, all members of the National World Heritage Advisory Body; and
- DEC reports back to the Secretary and to WHC-Paris, and keep the UNESCO National Commission informed of all correspondence with the WHC in Paris.

Summary of tasks

The workshop has identified the following tasks to be completed as soon as possible.

- Report by DEC to NEC
- Confirm Government support for NWHS
- Register Tentative List
- White paper proposal for the Government support for planning of conservation of potential WH sites
- Establish the NWHAG (to be done by a task group consisting Dr.Navu Kwapena, Dr. Leonardo Salas, Mr. Paul Chatterton, Mr. Gaikovina Kula, Mr. James Sabi, and Mr. Arthur Ganubella)
- Complete the revision of the Kuk Early Agricultural Site nomination paper
- Choose next two sites for nomination, identify supporting agencies, secure funds for consultations & nomination
- Four-stage process for the preparation of nominations;
 - i) Consultation with land-owners and provincial administrators;
 - ii) secure institutional support;
 - iii) research and information compilation;
 - iv) strategy & write-up

- v) information paper to the National Executive Council for legal/political mandate

The Action Plan for nomination of properties

The workshop participants agreed that it was desirable to nominate at least two sites in PNG by 2009 and one more by 2012. In order to achieve this, nine other goals sorted into nomination-relevant and administration-relevant would need to be achieved. These goals including the immediate goals are set out in **Table 3**.

In all, the goals of the National World Heritage & Action Plan have to be consistent with the four requirements of (1) credibility, (2) conservation, (3) capacity building and (4) communication as set by the World Heritage Committee.

The nomination-relevant goals include;

- Reform/Review of the protected areas and heritage legislation to include appropriate legal tools for WH management¹
- Obtain bibliographic, research, survey, photographic and GIS resources (3, 4)
- Development and/or incorporation of management and monitoring models with participation of local landowners (1, 2, 3, 4)
- Define methodologies for DEC to act as focal point and depository of monitoring information (i.e., oversight) (1, 2, 3, 4)
- Capacity building and training for monitoring and management of World Heritage sites: community-based and at NGO/DEC level (4)

The administrative goals of the Action plan include:-

- Incorporation of World Heritage into other national cultural and biological conservation work (e.g., CBD, Ramsar) and plans (NBSAP) (1, 2, 3)
- Outline management structure under PNG legislation and DEC organizational structure and identify personnel and related needs (4)

¹ The workshop participants noted that DEC does not have the capacity and knowledge to manage cultural heritage. It was agreed that the Conservation Areas Act (c 362) may suffice as a legal tool subject to a review of the Act, which was begun in 1995 but not yet finished.

- Improvement of communications with regional office Apia and with Paris (3, 4)
- Improvement of in-country awareness of WH properties and matters (1, 3)
- Improvement of education about WHS and their relevance at community level (3)

Table 2: Institutional organization of National World Heritage management in PNG

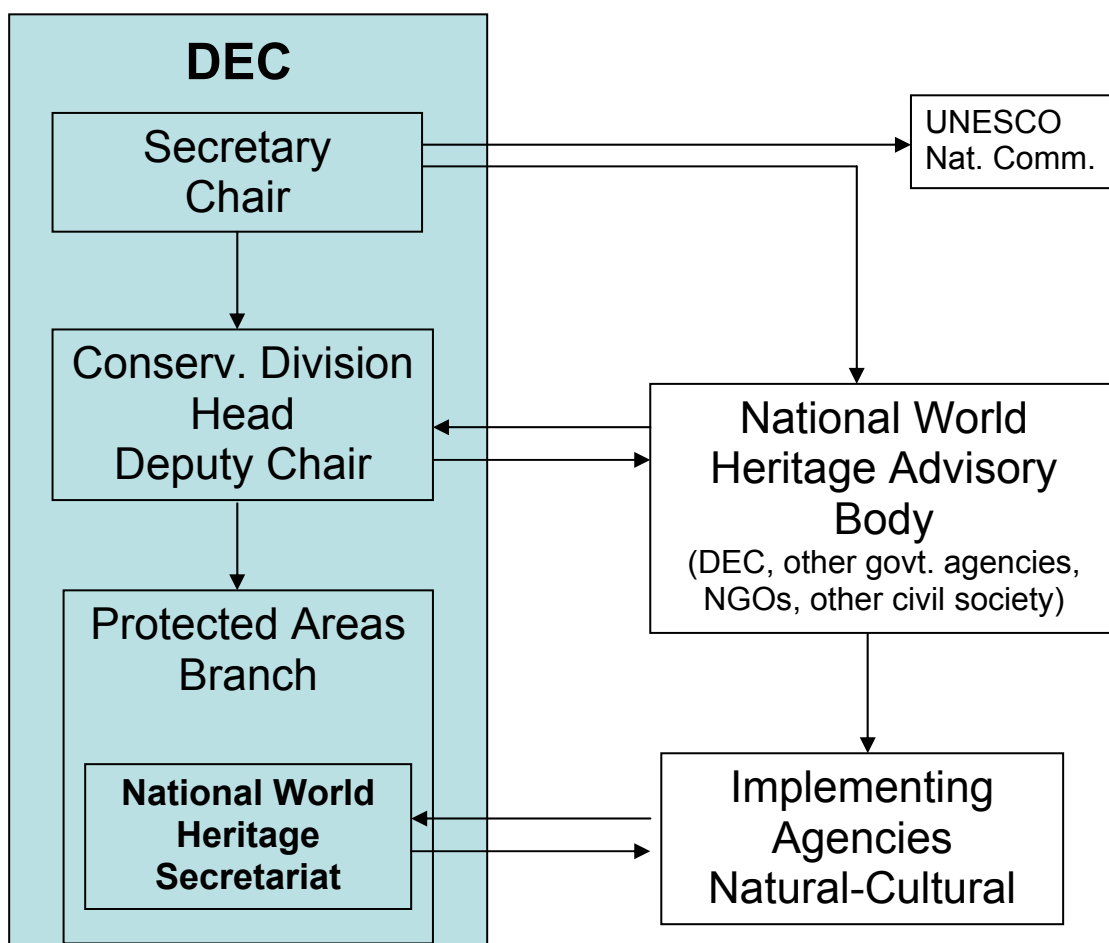


Table 3. Action Plan for Nomination of Properties

Partners: NGOs, NCC, NMAG, NATCOM (UNESCO); these are members of the NWHAB

PIP: Program Implementing Partner; this is the institution that is in charge of *in situ* management of a WH site

Action	Timeline	Responsible Institution	Supporting Institution	Funding Requirement	Suggested Funding Mechanism	Notes
1. Complete Tentative List						
1.1. Identify/Consult with stakeholders		NWHAB	There are several. (Refer to Tentative List)		Funded	Pro bono
1.2. Assess information	3weeks	NWHAB			Funded	
1.3. Compile information		NWHAB			Funded	
1.4. Write document		NHWAB			Funded	
1.5. Consult/review with stakeholders	2 weeks	NWHAB	There are several (ref. TL)		Funded	Pro Bono
1.6. Revise/finalize		NWHAB			Funded	
1.7. Submit to focal point	1 wk	NWHAB			Funded	

Action	Timeline	Responsible Institution	Supporting Institution	Funding Requirement	Suggested Funding Mechanism	Notes
2. Develop methodologies for DEC to as Focal point for depository for monitoring and evaluation of information						
2.1. Set up the National World Heritage Advisory Body, to include NGOs and other partners		DEC	Partners/Prov Affairs			
2.3. Set up structure within DEC's larger scale activities	3 months	DEC				
2.4. Set up unit within DEC: NWHS (External Funding to support unit)		NWHC/NWHS	DEC, Partners	US\$200,000.	WHC?	
2.5. Prepare Job description for positions: Director, admin assistant & 2 co-ordinators	3months	DEC				
2.6. Prepare Operational budget, office space, equipment, communications etc	(as above)	DEC				
2.7. Office transport						
2.8. Develop work plan	1 month	NWHC/NWHS	Partners		-	
2.9. Develop and update database-updated periodically (6 months)	6 months	NWHS/Partners/NGOs	Partners		PIP	
2.10. Visit sites	Every Quarterly	NWHS/Partners/NGOs	Partners	US\$30,000.	NWHAB/Partners	
2.11. Prepare timely reports-internal	6 months	NWHC/NWHS	Partners	US\$5,000.	PIP	
2.12. Call NWHC meetings	6 months	NWHC/NWHS	Partners		Partners	
2.13. Report to Apia and Paris	7 months	NWHC/NWHS	Partners		PIP	

2.14. Seek external evaluation	12 months	WHC	IUCN/ICOMOS		PIP	
2.15. Submit NEC policy submission	Annual	NWHC/NWHS	Partners		PIP	
2.16. External Reviewers- IUCN/ICOMOS	12 months	WHC	Partners		PIP	

Action	Timeline	Responsible Institution	Supporting Institution	Funding Requirement	Suggested Funding Mechanism	Notes
3. Nominate 2 sites by 2009 and 3 by 2012						
3.1. Identify lead agency and assemble team	Yr 1 Q1	DEC & NWHAB		0		
3.2. Review national and other tentative lists to identify 3 priority sites for nominations taking into account potentials for serial and trans-boundary sites	Yr 1 Q1-Q2	DEC &/or NWHAB, NGO, Uni.		3000		
3.3. Review other relevant documentation including thematic studies to identify themes for nominations e.g. IUCN thematic studies, regional strategies, Pacific Action Plan etc	Yr 1 Q1-Q2	DEC and/or NWHAB, or PIP, (Uni, consultant etc)		3,000		
3.4. Consultation at all levels of government on approaches to site protection	Yr1 Q1-Q4	DEC with identified lead		5,000		
3.5. Awareness to landowners of the benefits and costs of WH	Yr1 Q1-Q4	Identified lead (PIP)		50,000		
3.6. Legal and/or customary protection in place and described	Yr1 – Yr 2	Identified lead (PIP) with DEC		50,000		
3.7. Landowner agreement for listing	end Yr2	Identified lead (PIP)		5,000		
3.8. A clear management agency taking responsibility and adequately resourced	Yr1-Yr3	Identified lead (PIP)		20,000		
3.9. Management plan in place	Yr2-3	Identified lead (PIP)		60,000		

3.10. Assemble information for priority sites – literature, maps, GIS data, specialist experts, stakeholder interests	Yr1-2	Identified lead (PIP)		0		
3.11. Consultation with landowners on focus of WH nomination	Yr 2 Q3-4	Identified lead (PIP)		10,000		
3.12. Complete draft 1 of nomination form for site	end Yr2	Identified lead (PIP)		100,000		
3.13.Stakeholder and expert consultation on draft 1	Yr3 Q1	Identified lead (PIP)		0		
3.14. Produce draft 2 based on comments from stakeholders and experts	Yr3 Q2	Identified lead (PIP)		0		
3.15. Check draft for compliance with WH operational requirements	Yr3 Q2	Identified lead (PIP)		0		
3.16. Produce final nomination document and supporting materials (maps, management plan ...)	Yr3 Q3	Identified lead (PIP)		0		
3.17. Landowner approval of WH nomination	end Yr3	Identified lead (PIP)		10,000		
3.18. Approval of document by State party	end Yr3	National Exec Council		5,000		
3.19.Management of the Listing Process	Yr1-3	Identified lead		48,150		

Action	Timeline	Responsible Institution	Supporting Institution	Funding Requirement	Suggested Funding Mechanism	Notes
4. Reform/review the PA and heritage legislation to include appropriate legal tools for WH site management						
4.1. Consult with relevant agencies on overlap of legislation	2 months	DEC Legal Officer	NMAG, NCC, TPA		DEC Overhead	Hire Consultant Lawyer. Advisor: Mr. John Graham
4.2. Consult with Attorney General (precedents?)	1 month	DEC Legal Officer	Att. General		DEC Overhead	Consult WHC Kiribati
4.3. If needed, draft new legislation/reform	2 months	DEC Legal Officer, Att General	Att. General		DEC Overhead	
4.4. Consult with relevant agencies and review	1 month	DEC Legal Officer	NMAG, NCC, TPA	K30,000.	DEC Overhead	
4.5. Incorporate revisions	1 month	DEC Legal Officer	-		DEC Overhead	
4.6. Submit to Natl. Legislative Council	2 months	DEC Legal Officer	Att. General		DEC Overhead	
4.7. Present bill to Minister for the Environment for Parliament	1 month	DEC Legal Officer	-		DEC Overhead	
4.8. Gazette/Publish/Advertise	1 month	DEC	-		DEC Overhead	

Action	Timeline	Responsible Institution	Supporting Institution	Funding Requirement	Suggested Funding Mechanism	Notes
5-6: Capacity Building, Training and Infrastructure Needs						
5.1. Assess/Identify existing resources included skilled people - tangible - intangible - network (at the DEC, provincial and Local level)	3 months On-going	NWHS Provincial Admin LLG PIP				
Develop infrastructure, training and capacity building	On-going	WHC, NWHS				
Reassess and roll-over		PIP/Provincial Admin				

Successful Capacity-Building:

- Properly target staff
- Maintenance of information flow
- Support and mentoring to apply skills learned

Action	Timeline	Responsible Institution	Supporting Institution	Funding Requirement	Suggested Funding Mechanism	Notes
7. Obtain bibliography, research, survey, photographic and GIS resources for WH nomination						
7.1. Identify sources of information - universities, internet, individual specialists, current researchers, local people, libraries, archives, experienced journalists, GIS databases, WCMC and other conservation and anthropological databases, organisations (WWF, SSC, Birdlife International, IUCN, Ramsar Bureau, CITES, TRAFFIC, UNDP, CBD, WCS), hobbyists, interest groups and collectors, museums .	6-12 months					
7.2. Types of materials sought - Existing bibliographies, ecological surveys, anthropological, archaeological and sociological studies, photo archives, maps, GIS databases, scientific publications, government reports (e.g. patrol reports), case law, oral history, PRA information, census data, statistic records (e.g. tourism visitation numbers, economic and trade reports); Identify information in all relevant languages especially German						

7.3. Referencing and indexing - Use existing databases and indexing software; verify authenticity and accuracy of information, avoiding opinion and personal and cultural bias; comprehensive and systematic file keeping; design simple and accessible databases (for pdf documents, digital photos, GIS information ...); stable and accessible photo archives;	On-going					
7.4. Property rights/copyrights - Ensure that procurement and use of materials is lawfully allowed, especially photographic material. Information may and will be used by the WHC and there should be proper clearance for usage of the compiled materials. Acknowledgements will be given to those producing the materials	On-going					

Action	Timeline	Responsible Institution	Supporting Institution	Funding Requirement	Suggested Funding Mechanism	Notes
8- Develop and/or incorporate management and monitoring models with participation of local landowners						
8.1. DEC/NWHS to identify property		NWHS, PIP				
8.2. Identify local communities involved		NWHS, PIP, LLG				
8.3. Identify sustainable economic activities		NWHS, PIP, LLG				
8.4. Develop marketing/promotion of eco-activities		NWHS, PIP, LLG				
8.5. Assess infrastructure needs for management/monitoring		NWHS, PIP, LLG				
8.6. Develop management plan/ensure representation		NWHS				
8.7. Engage all stakeholders (private/govt. departments)		NWHS, PIP, LLG				
8.8. Define operational procedures (Administrative, legal, networking, data collection, monitoring guidelines, baselines/benchmarks)		NWHS, PIP				
8.9. Property (natural/cultural) appraisals against benchmark (species retention, vegetation cover, sacred site values)		PIP				
8.10. Visitor management (waste management, visitation impact, local benefits, retention of local/traditional knowledge)		PIP				

Action	Timeline	Responsible Institution	Supporting Institution	Funding Requirement	Suggested Funding Mechanism	Notes
9 - Develop a WH education and awareness program for PNG						
9.1. Identify implementing agency	Yr 1- On-going	NWHS & PIP				
9.2. Develop information activities for media awareness		NWHS & PIP				
9.3. Incorporate WH information into school curricula		NWHS & PIP				
9.4. Implement "Our Pacific Heritage" kit		NWHS & PIP				
9.5. Identify/secure financial resources for above actions as they develop		NWHS & PIP				
9.6. Interpretation of WH sites		NWHS & PIP				

Action	Timeline	Responsible Institution	Supporting Institution	Funding Requirement	Suggested Funding Mechanism	Notes
10 - Develop an awareness program on WH properties and issues						
1. Identify/liaise/establish network with stakeholders	Q1- On-going	NWHS & PIP, LLG				
2. Identify roles and functions of stakeholders		NWHS & PIP, LLG				
3. Develop and distribute awareness materials (posters, brochures) or through electronic media		NWHS & PIP, LLG				
4. Hold workshops with provincial and local interest groups		NWHS & PIP, LLG				

Appendix A. Workshop Participants

Name		Affiliation / Address	e-mail	Phone	Facsimile
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1.	Mr. Salamat Ali Tabbasum	UNESCO World Heritage Centre, 7, place de Fontenoy, 75352, Paris 07 SP, France	s.tabbasum@unesco.org	+33(0)1 45 68 1321	+33(0)1 45 68 1321
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3.	Dr. Paul Dingwall	WHC, 35 Chesire St, Wellington, New Zealand	dingwall@paradise.net.nz	64 4 9349477	
4.	Prof. Elery Hamilton-Smith	IUCN Cave & Karsts Commission P.O. Box 36 Carlton South, VICTORIA 3053	elery@alphalink.com.au	(613) 94 84 7785	N/A
5.	Mr. Mali Voi	UNESCO Apia Office P.O. Box 615, Apia, Samoa	mali@unesco.org.ws / malivoi@hotmail.com	(685) 24 276	(685) 22 253 / 26 593
Provincial Representatives					
6.	Mr. Michael Viula	Milne Bay Provincial Administration Free Mail Bag, ALOTAU		641 1132	
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11	Mr. Michael Wandil	Western Highlands Provincial Administration P.O. Box 17, Mt Hagen, WHP		542 2727	542 2316
Government Departments & Institutions					
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13	Mr. Arai Pula	Prime Minister's Department & NEC P.O. Box 639, WAIGANI, NCD		327 6711	325 4540
14	Mr. Robert Norombe	Dept. Environment & Conservation – DEC P.O. Box 6601, BOROKO, NCD	odir@daltron.com.pg	325 0180	325 0182
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16	Ms Regina Kati	UNESCO PNG – Education Department P.O. Box 446, WAIGANI, NCD	Regina_Kati@education.gov.pg	301 3537	3013573
17	Mr. James Ruru	UNESCO PNG – Education Department P.O. Box 446, WAIGANI, NCD	rurujames@yahoo.com	301 3537	3013573
18	Prof. Kenneth Sumbuk	University of Papua New Guinea – UPNG P.O. Box 320, UPNG Post Office, NCD	sumbukkm@upng.ac.pg	326 7626	326 7187
19	Dr. Navu Kwapena	Dept. Environment & Conservation – DEC P.O. Box 6601, BOROKO, NCD	navukwapena@daltron.com.pg / navulva@daltron.com.pg	325 0195 / 325 2157 / 682 3122	325 0182
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25	Ms Ilikomau Ali	National Cultural Commission – NCC P.O. Box 7144, BOROKO, NCD	culture@daltron.com.pg	323 5111 / 5120	
26	Mr. Samuel Antiko	Dept. Environment & Conservation – DEC P.O. Box 6601, BOROKO, NCD	odir@daltron.com.pg	323 1035	325 0182
27	Mrs. Onike Kimui	Dept. Environment & Conservation – DEC P.O. Box 6601, BOROKO, NCD	odir@daltron.com.pg	323 1035	325 0182
28	Mr. Arthur Ganubella	Dept. Environment & Conservation – DEC P.O. Box 6601, BOROKO, NCD	cons@daltron.com.pg / odir@daltron.com.pg	323 0195	325 0182
29	Mr. Jim Onga	Dept. Environment & Conservation – DEC P.O. Box 6601, BOROKO, NCD	cons@daltron.com.pg / odir@daltron.com.pg	323 0195	325 0182
30	Mr. James Sabi	Dept. Environment & Conservation – DEC P.O. Box 6601, BOROKO, NCD	cons@daltron.com.pg / odir@daltron.com.pg	323 0195 / 323 0279	325 0182
31	Mr. Bobby Peruka	Dept. Environment & Conservation – DEC P.O. Box 6601, BOROKO, NCD	infotech@daltron.com.pg		
32	Mr. John Genolagani	PNG Institute of Biodiversity (PINBio) P.O. Box 165, WAIGANI, NCD	john@daltron.com.pg	323 5035	323 6043

33	Mr. Benside Thomas	Dept. Environment & Conservation – DEC P.O. Box 6601, BOROKO, NCD	cons@daltron.com.pg / odir@daltron.com.pg	323 0195	325 0182
Non-Government Organisations					
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36	Ms Ruby Yamuna	World Wide Fund for Nature – WWF P.O. Box 8280, BOROKO, NCD	ryamuna@wwfpacific.org.pg	320 0149 / 320 0664	320 0519
37	Ms Zola Sangga	World Wide Fund for Nature – WWF P.O. Box 8280, BOROKO, NCD		320 0149 / 320 0664	320 0519
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39	Ms Viola Digwaleu	Conservation International P.O. Box 106, WAIGANI, NCD	vdigwaleu@conservation.org	323 1532	325 4234
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Others (Individuals / Private Organisations)					
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